CONGRESSIONAL VOTES
on Southern Africa

As the crisis in southern Africa deepens, the United States has emerged as a principal actor in trying to stabilize it. In 1977, southern Africa policy is becoming one of the most controversial and emotionally-charged issues facing the country and the Congress. To assist citizens in assessing how their representatives responded to this challenge, the Washington Office on Africa has prepared the following Congressional voting record, which covers actions concerning South Africa, Rhodesia and the Front-Line states, from September, 1976 to August, 1977.

Key House Votes

1 Non-recognition of the Transkei. House Resolution 1509 introduced by Stephen Solarz (D-N.Y.) urging the President not to recognize the "independence" of the Transkei from South Africa. A majority of the House favored the bill, but it failed to pass because it was brought to the floor under a suspension rule requiring two-thirds affirmative vote for passage. The vote, on September 22, 1976, was 245-156. A vote for the resolution is +; a vote against is -.

2 Rhodesian Sanctions. H.R. 1746, a bill to end imports of "strategic and critical materials" from Rhodesia in violation of United Nations sanctions. This was the third effort to overturn the "Byrd Amendment" of 1972 which allowed such trade, but the first with full Presidential support, when the majority in Congress also realized that independence for Zimbabwe is coming. The bill passed by 250-146 on March 14, 1977. A vote for the bill is +; a vote against is -.

3 Aid to Southern Africa. Richard Ichord (D-Mo.) amendment to H.R. 6884, International Security Assistance Authorization bill, to delete $100 million Southern Africa Special Requirements Fund. Following the recommendation of Congressman Diggs' Subcommittee on Africa, this Fund was reprogrammed for assistance to independent states instead of a U.S. contribution to the Zimbabwe Development Fund. The Fund, authorized as "Security Supporting Assistance", is principally for political purposes. It was bitterly opposed by conservatives who saw the recipients as "Communist" and supportive of liberation movements. The Administration supported the Fund. The Ichord amendment was defeated by 204-208 on May 24, 1977. A vote for the amendment is -; a vote against is +.
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Key Senate Votes

1 Rhodesian Sanctions. Senate vote on H.R. 1746 the day after the successful House vote. H.R. 1746 was adopted by the Senate by 66-26 on March 15, 1977. A vote for the bill is +; a vote against is -.

2 Aid to Southern Africa. Clark amendment to H.R. 7797, International Security Assistance Appropriations Bill, to permit aid to Mozambique and Angola if the President determines such aid to be in the U.S. foreign policy interest. On June 23, the House acted without a recorded vote to prohibit bilateral or multilateral aid to Mozambique and Angola. Senator Dick Clark (D-Iowa), Chairman of the Foreign Relations Subcommittee on Africa, offered an amendment allowing a Presidential waiver. Senator Allen (D-Ala.) tried to kill Clark's amendment by tabling it. Failing in this attempt, Allen offered an amendment which the Senate adopted by voice vote requiring concurrence of Congress to a Presidential waiver permitting aid. The Senate defeated Allen's motion to table by 34-40, on August 5, 1977. A vote for the motion is -; a vote against is +.

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**Key to Symbols**

+ a vote favorable to majority rule
- a vote against majority rule
0+ a favorable announced position
    or paired vote
0- a negative announced position
    or paired vote
0 recorded as absent for vote
* not a member of Congress at time
    of vote
D Democrat R Republican

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